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6 **IN THE UNITED STATES DISTRICT COURT**
7 **FOR THE DISTRICT OF ARIZONA**
8

9 Sandra A Kanady,

10 Plaintiff,

11 v.

12 Commissioner of Social Security
13 Administration,

14 Defendant.

No. CV-22-08054-PCT-DJH

ORDER

15 Plaintiff challenges the denial of her applications for Disability Insurance Benefits
16 (“DIB”) and Supplemental Security Income (“SSI”) under Titles II and XVI of the Social
17 Security Act (“the Act”) by Defendant, the Commissioner of the Social Security
18 Administration (“Commissioner” or “Defendant”). Plaintiff exhausted administrative
19 remedies and filed a Complaint seeking judicial review of the denials. (Doc. 1.) The Court
20 exercises jurisdiction pursuant to 42 U.S.C. § 405(g). Having reviewed Plaintiff’s Opening
21 Brief (Doc. 12, “Pl. Br.”), Defendant’s Amended Answering Brief (Doc. 16, “Def. Br.”),
22 Plaintiff’s Reply (Doc. 19, “Reply”), and the Administrative Record (Doc. 10, “AR.”), the
23 Court hereby reverses the Commissioner’s unfavorable decision and remands for
24 additional proceedings.

25 **I. THE SEQUENTIAL EVALUATION PROCESS AND JUDICIAL REVIEW**

26 To determine whether a claimant is disabled for purposes of the Act, the
27 Administrative Law Judge (“ALJ”) follows a five-step process. *E.g.*, 20 C.F.R. §
28

1 404.1520(a)(4).¹ The claimant bears the burden of proof at the first four steps, but the
 2 burden shifts to the Commissioner at step five. *Tackett v. Apfel*, 180 F.3d 1094, 1098 (9th
 3 Cir. 1999). At the first step, the ALJ determines whether the claimant is engaging in
 4 substantial, gainful work activity. 20 C.F.R. § 404.1520(a)(4)(i). If the claimant is engaged
 5 in disqualifying work, she is not disabled. *Id.* If she is not engaged in such work, the
 6 analysis proceeds to step two, where the ALJ determines whether the claimant has a
 7 “severe” medically determinable physical or mental impairment. *Id.* § 404.1520(a)(4)(ii).
 8 If the claimant has no such impairment, she is not disabled. *Id.* If she does, the analysis
 9 proceeds to step three, where the ALJ considers whether the claimant’s impairment or
 10 combination of impairments meets or is medically equivalent to an impairment listed in
 11 Appendix 1 to Subpart P of 20 C.F.R. Part 404. *Id.* § 404.1520(a)(4)(iii). If so, the claimant
 12 is disabled. *Id.* If not, the ALJ assesses the claimant’s residual functional capacity (“RFC”) and
 13 proceeds to step four,² where the ALJ determines whether the claimant is still capable
 14 of performing her past relevant work. *Id.* § 404.1520(a)(4)(iv). If the claimant can perform
 15 her past relevant work, she is not disabled. *Id.* If she cannot, the analysis proceeds to the
 16 fifth and final step, where the ALJ determines if the claimant can perform any other work
 17 in the national economy based on her RFC, age, education, and work experience. *Id.*
 18 § 404.1520(a)(4)(v). If the claimant cannot perform any other work, she is disabled. *Id.*

19 The Court may set aside the Commissioner’s disability determination only if the
 20 determination is not supported by substantial evidence or is based on legal error. *Orn v.*
 21 *Astrue*, 495 F.3d 625, 630 (9th Cir. 2007). “Substantial evidence is more than a mere
 22 scintilla but less than a preponderance. It is such relevant evidence as a reasonable mind
 23 might accept as adequate to support a conclusion.” *Id.* (quotations and citations omitted).
 24 In determining whether substantial evidence supports a decision, the court “must consider

25 ¹ Federal regulations applicable to the DIB program’s disability determinations are codified
 26 in 20 C.F.R. part 404, subpart P. Parallel regulations governing the SSI program are
 27 codified in 20 C.F.R. part 416, subpart I. These regulations are substantively identical as
 applied here. Therefore, the Court will cite only to DIB regulations for simplicity and
 clarity.

28 ² The “residual functional capacity is the most [the claimant] can still do despite [her]
 limitations.” 20 C.F.R. § 404.1545(a)(1).

1 the entire record as a whole and may not affirm simply by isolating a specific quantum of
2 supporting evidence.” *Id.* (quotations and citations omitted). As a general rule, “[w]here
3 the evidence is susceptible to more than one rational interpretation, one of which supports
4 the ALJ’s decision, the ALJ’s conclusion must be upheld.” *Thomas v. Barnhart*, 278 F.3d
5 947, 954 (9th Cir. 2002) (citations omitted).

6 **II. PROCEDURAL HISTORY**

7 Plaintiff filed applications for benefits in March 2019 alleging disability beginning
8 in December 2018. (AR. at 233-42.) She alleged disability resulting from severe,
9 continuous pain in her low back, legs, and feet. (AR. at 288.) The Social Security
10 Administration (“SSA”) denied the claims at the initial and reconsideration phases of
11 administrative review (AR. at 139-44, 149-66), and Plaintiff timely requested a hearing
12 before an ALJ. (AR. at 167-68.) ALJ Christina Mein conducted a telephonic hearing on
13 December 14, 2020. (AR. at 45-67.) At that hearing, the Plaintiff and a vocational expert
14 (“VE”) testified. Of note, the VE testified that a hypothetical individual capable of light
15 work with various postural and environmental limitations could perform Plaintiff’s past
16 relevant work as a cashier, housekeeper, or appointment clerk. (AR. at 64.) Responding to
17 questions from Plaintiff’s counsel, the VE testified an individual using “a medically
18 necessary assistive device for ambulation and for standing” could perform appointment
19 clerk jobs and “some” cashiering jobs with a sit-stand option. (AR. at 66.)

20 The ALJ issued an unfavorable decision dated March 17, 2021. (AR. at 14-22.) She
21 concluded Plaintiff had not engaged in disqualifying substantial, gainful work activity, and
22 that she suffered from lumbar degenerative disc disease. (AR. at 16-18.) The ALJ
23 concluded that Plaintiff’s impairments did not meet or medically equal the criteria of any
24 listed impairment, and that Plaintiff retained the ability to perform “light work as defined
25 in 20 CFR 404.1567(b),” including the ability to lift 20 pounds occasionally and 10 pounds
26 frequently; sit, stand, or walk for six hours; frequently balance, stoop, kneel, and crouch;
27 and occasionally crawl or climb. (AR. at 18.) She found Plaintiff “cannot work around
28 unprotected heights or hazardous unshielded moving machinery.” (AR. at 18.) The ALJ

1 concluded Plaintiff could perform her past relevant work as a cashier or housekeeper at
2 step four, and thus, was not disabled. (AR. at 21-22.)

3 **III. DISCUSSION**

4 Plaintiff raises four issues: (1) whether the ALJ erred by concluding Plaintiff's
5 wheeled walker was not medically necessary; (2) whether the ALJ erred by failing to
6 address Plaintiff's mononeuropathy at step two; (3) whether the ALJ erred by failing to
7 comply with regulations governing medical opinion evidence; and (4) whether the ALJ
8 erred by improperly rejecting Plaintiff's symptom testimony. (Pl. Br. at 1.) The Court finds
9 the ALJ committed harmful error by concluding Plaintiff's wheeled walker was not
10 medically necessary and remands for further consideration of RFC and Plaintiff's ability
11 to perform past relevant work or other work. Since the Court finds reversible error on this
12 issue and that further proceedings are necessary, it need not address the remaining issues.

13 **A. Substantial evidence does not support the ALJ's conclusion Plaintiff's wheeled** 14 **walker was not prescribed**

15 The ALJ must evaluate RFC "based on all the relevant evidence in [the] case
16 record." 20 C.F.R. § 404.1545(a)(1). Any hypothetical question posed to the VE, "which
17 derives from the RFC, must set out all the limitations and restrictions of the particular
18 claimant[,]" and "an RFC that fails to take into account a claimant's limitations is
19 defective." *Valentine v. Comm'r Soc. Sec. Admin.*, 574 F.3d 685, 690 (9th Cir. 2009)
20 (quotations and citations omitted). At step four, the RFC will be used to determine whether
21 the claimant could perform her past relevant work as she performed it or as it is generally
22 performed in the national economy. *Pinto v. Massanari*, 249 F.3d 840, 845 (9th Cir. 2001);
23 20 C.F.R. § 404.1560(b)(2). A VE "may offer expert opinion testimony in response to a
24 hypothetical question about whether a person with the physical and mental limitations
25 imposed by the claimant's medical impairment(s) can meet the demands of the claimant's
26 previous work, either as the claimant actually performed it or as generally performed in the
27 national economy." 20 C.F.R. § 404.1560(b)(2). The issue before the Court is whether the
28 ALJ committed harmful error by omitting a walker from Plaintiff's RFC.

1. The medical evidence

1 In June 2019, Plaintiff's treating family nurse practitioner, Claudia Converse ("FNP
2 Converse"), prescribed Plaintiff a "[w]alker with brakes and [a] seat to assist [her] in
3 ambulating[.]" noting that "[s]he has unsteady gait and numbness in both legs[.]" (AR. at
4 443.) A separate treatment record from FNP Converse corresponding to that date shows
5 Plaintiff presented for "back pain with numbness," which she described as "chronic and
6 intense [for six] months[.]" and aggravated by "movement, [including] prolonged sitting[.]
7 standing, [or] walking[.]" (AR. at 484.) Upon examination, Plaintiff exhibited full strength,
8 motor function, and range of motion, but decreased sensation in her calves and a positive
9 straight-leg raising examination from a seated position. (AR. at 486.) FNP Converse noted
10 Plaintiff's condition was "worsening." (AR. at 486.) She ordered the walker and x-rays of
11 Plaintiff's spine and referred Plaintiff to the Summit Center. (AR. at 486.)

12 In late September 2019, Plaintiff presented for a consultative examination with Dr.
13 Robert Gordon. (AR. at 514-21.) Dr. Gordon noted Plaintiff had "been using a wheeled
14 walker for the last month, which is reportedly prescribed by her primary care practitioner."
15 (AR. at 514.) Upon examination, Dr. Gordon noted Plaintiff's "apparent difficulties"
16 standing and walking independently to the exam table due to her pain; her inability to stoop
17 due to complaints of pain; her inability to lift each foot off the ground independently and
18 "apparent difficulties in balance when observed ambulating independently to, from and
19 about the examination room[]"; her inability to tandem walk or walk on heels and toes; and
20 her "slow, shuffling and purposeful appearing gait." (AR. at 516.) Dr. Gordon wrote that
21 Plaintiff's walker was "medically necessary based on a reported history of lumbar spine,
22 knee[,] and foot pain." (AR. at 516.) Although he concluded Plaintiff could stand or walk
23 for six-to-eight working hours, Dr. Gordon reiterated Plaintiff's walker was medically
24 necessary, and that it was used for balance on all terrains. (AR. at 519-20.)

25 In September 2020, approximately one year later, FNP Converse completed yet
26 another requisition slip for a walker with a seat and brakes. (AR. at 529.) She noted Plaintiff
27 experiences "severe back pain and [an] unsteady gait." (AR. at 529.) In an assessment form
28 completed that month, FNP Converse noted Plaintiff must use a cane or other assistive

1 device. (AR. at 1038.)

2 **2. The ALJ decision**

3 Despite this evidence, the ALJ dismissed Plaintiff's need for a walker in the
4 unfavorable decision, noting that while Plaintiff presented with it for treatment in
5 September 2019, "there is no indication that this was medically necessary or prescribed by
6 FNP Converse[.]" (AR. at 19.) Later, the ALJ indicated Dr. Gordon's findings were
7 persuasive "other than the walker requirement[.]" as there was "no evidence" Plaintiff was
8 prescribed a walker, and Dr. Gordon "merely noted a slow and shuffling gait." (AR. at 21.)

9 **3. The parties' arguments**

10 Plaintiff argues the ALJ never propounded a "complete hypothetical" to the VE
11 because she omitted Plaintiff's need for a walker. (Pl. Br. at 17-18.) Plaintiff also notes that
12 the requirements of her light RFC, including frequently balancing, stooping, and kneeling,
13 "would obviously be limited with the use of a medically necessary walker." (Pl. Br. at 18
14 n. 17.) Plaintiff argues that, considering her need for the walker, the conclusion she can
15 stand or walk for six of eight working hours is not adequately supported and that, with a
16 limitation to sedentary exertion, the Medical-Vocational rules direct a finding she is
17 disabled. (Pl. Br. at 18.)

18 Defendant cites Social Security Ruling ("SSR") 96-9p for the proposition an
19 ambulatory assistive device is medically required only when documentation establishes the
20 need for it *and* describes the circumstances for which it is needed. (Def. Br. at 4.)³
21 Defendant notes that the requisition form here merely indicates the walker was to assist

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23 ³ Social Security Rulings, or SSRs, "are binding on all components of the Social Security
24 Administration and represent precedent final opinions and orders and statements of policy
25 and interpretations of the [Act]." *Bray v. Comm'r of Soc. Sec. Admin.*, 554 F.3d 1219, 1224
26 (9th Cir. 2009) (internal quotations and citations omitted). They "do not carry the 'force of
27 law,' but they are binding on ALJs nonetheless. . . and are entitled to some deference as
28 long as they are consistent with the [Act] and regulations." *Diedrich v. Berryhill*, 874 F.3d
634, 638 (9th Cir. 2017) (quoting *Molina v. Astrue*, 674 F.3d 1104, 1113 n.5 (9th Cir.
2012)). SSR 96-9p provides, in part, that "[t]o find that a hand-held assistive device is
medically required, there must be medical documentation establishing the need for a hand-
held assistive device to aid in walking or standing, *and* describing the circumstances for
which it is needed (i.e., whether all the time, periodically, or only in certain situations;
distance and terrain; and any other relevant information)." 1996 WL 374185, at *7 (S.S.A.
July 2, 1996) (emphasis added).

1 Plaintiff with ambulation, without describing the specific circumstances for which it would
2 be needed. (Def. Br. at 4.) Assuming this documentation was sufficient, however,
3 Defendant notes the ALJ properly concluded the walker was not medically necessary by
4 relying upon benign examination findings from the record. (Def. Br. at 4-5.) Defendant
5 argues Dr. Gordon merely relied upon Plaintiff's reported need for the walker, and that the
6 ALJ cited Dr. Gordon's own normal examination findings to support her conclusion the
7 walker was unnecessary. (Def. Br. at 5.) Finally, Defendant argues any error by the ALJ is
8 harmless because the VE testified, based on her knowledge and experience, that Plaintiff
9 could still perform her past relevant work as a cashier if she needed a walker to ambulate.
10 (Def. Br. at 6.)

11 **4. Analysis**

12 The ALJ's assertion there is "no indication" or "no evidence" that Plaintiff was
13 prescribed a walker, or that one was medically necessary, is plainly incorrect. FNP
14 Converse prescribed the walker in June 2019 and again in September 2020 (AR. at 443,
15 529), and Dr. Gordon documented its use and agreed it was medically necessary based on
16 Plaintiff's report it was prescribed. (AR. at 516, 519-20.) Not only does this evidence
17 establish Plaintiff's need, but Dr. Gordon also indicated Plaintiff required it for balance
18 and pain, and on all terrains, in accordance with the requirements of SSR 96-9p. (AR. at
19 519-20.) To the extent Dr. Gordon was only relying upon Plaintiff's reported need for it, it
20 would appear her need is established in the record. (AR. at 443, 486, 529.) Consequently,
21 Dr. Gordon appropriately relied upon Plaintiff's subjective report.

22 Regarding Defendant's argument the ALJ rejected the need for a walker based upon
23 benign clinical examinations, including Dr. Gordon's, the ALJ did not employ this
24 rationale with respect to the overall record, and with respect to Dr. Gordon, the ALJ omitted
25 key observations and findings. The ALJ scarcely mentions Plaintiff's need for a walker in
26 the decision. First, in her general discussion of the evidence, the ALJ noted that Plaintiff
27 presented for a medical appointment using a walker in September 2019, "but there is no
28 indication that this was medically necessary or prescribed by FNP Converse[.]" (AR. at 19,

1 citations omitted). The ALJ referenced the neurological consultative examination from
2 April 2019, where Plaintiff presented without an assistive device, but with “variable
3 ataxia.” (AR. at 20.)⁴ The ALJ again referenced the walker in her discussion of Dr.
4 Gordon’s report. (AR. at 21.) There, she found that Dr. Gordon’s RFC, except for the
5 walker, was supported by the larger evidentiary record. (AR. at 21.) The ALJ then
6 explained, “While the claimant told Dr. Gordon that she was prescribed a walker, there is
7 no evidence of this in the treatment records, as discussed above. Dr. Gordon merely noted
8 a slow and shuffling gait.” (AR. at 21.) That was the ALJ’s express rationale for rejecting
9 Plaintiff’s need for a walker.

10 The ALJ’s conclusion Plaintiff does not require a walker was premised on the ALJ’s
11 erroneous finding that one had not been prescribed. (AR. at 21.) The only other evidence
12 the ALJ clearly cited to support her conclusion a walker was unnecessary was that “Dr.
13 Gordon merely noted a slow and shuffling gait[.]” (AR. at 21), but this is not completely
14 accurate. He also observed Plaintiff’s “apparent difficulties” standing and walking
15 independently; her inability to stoop; and her “apparent difficulties in balance when
16 observed ambulating independently to, from and about the examination room[.]” (AR. at
17 516.) The ALJ omitted key observations from Dr. Gordon’s report, and her analysis is not
18 supported. *Garrison v. Colvin*, 759 F.3d 995, 1017 n. 23 (9th Cir. 2014) (“The ALJ was
19 not permitted to ‘cherry-pick’ from []mixed results to support a denial of benefits[.]”)
20 (quotations omitted); *Lannon v. Comm’r of Soc. Sec. Admin.*, 234 F. Supp. 3d 951, 960 (D.
21 Ariz. 2017).

22 Finally, the VE’s testimony that “[s]ome cashiers have a sitting option or a sit/stand
23 option[.]” (AR. at 66), does not resolve the apparent issues at step four. In the decision, the
24 ALJ found that two of Plaintiff’s prior jobs constituted past relevant work: cashier (DOT
25 code 211.462-010) and housekeeper (DOT code 323.687-014). (AR. at 21.) At the hearing,

26 ⁴ Dr. Cox’s April 2019 examination occurred before FNP Converse prescribed Plaintiff’s
27 walker in June 2019. (AR. at 416-23, 443.) Dr. Cox documented that although Plaintiff did
28 not use an assistive device and had not fallen, she complained of “poor balance when
walking.” (AR. at 416.) Dr. Cox noted that Plaintiff exhibited functional strength in her
lower extremities, but “mild to moderate decrease in dynamic standing balance[.]” (AR. at
420.)

1 the VE testified an individual who required “a medically necessary assistive device for
 2 ambulation and standing” would be unable to do the housekeeper job, leaving only the
 3 cashiering job. (AR. at 66.)⁵ Plaintiff testified the cashiering job she performed involved
 4 lifting weights of up to 50 pounds (AR. at 53), and the VE testified an individual limited
 5 to light exertion would be unable to perform the cashiering job as Plaintiff performed it.
 6 (AR. at 64.)⁶ Consequently, and assuming Plaintiff needs a walker, the VE’s testimony
 7 leaves only one avenue for finding Plaintiff not disabled at step four: that she can perform
 8 the cashiering occupation as it is generally performed, or as “ordinarily required by
 9 employers throughout the national economy.” SSR 82-61, 1982 WL 31387, at *2 (S.S.A.
 10 1982).

11 Under the “generally performed” test, “if the claimant cannot perform the excessive
 12 functional demands and/or job duties actually required in the former job but can perform
 13 the functional demands and job duties as *generally required by employers throughout the*
 14 *economy*, the claimant should be found to be ‘not disabled.’” *Stacy v. Colvin*, 825 F.3d 563,
 15 569 (9th Cir. 2016) (quoting SSR 82-61) (emphasis added). “[T]he best source for how a
 16 job is generally performed is usually the Dictionary of Occupational Titles [(“DOT”).]”
 17 *Pinto v. Massanari*, 249 F.3d 840, 845 (9th Cir. 2001) (citations omitted). For an ALJ to
 18 accept VE testimony contrary to the DOT, “the record must contain ‘persuasive evidence
 19 to support the deviation.’” *Id.* at 846 (quoting *Johnson v. Shalala*, 60 F.3d 1428, 1435 (9th
 20 Cir.1995)).

21 Here, the VE testified, based on her knowledge and experience, that “[s]ome
 22 cashiers have a sitting option or a sit/stand option.” (AR. at 66.) She did not testify that the

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 24 ⁵ The VE identified a third job, appointment clerk, as past relevant work, but this job is
 25 absent from the ALJ’s written findings at step four. (AR. at 21-22.) In response to the
 26 walker hypothetical, the VE testified this job would still be available (AR. at 66), but since
 27 the ALJ did not conclude that job constituted past relevant work in the decision (AR. at 21-
 28 22), the Court does not address it. *See Orn*, 495 F.3d at 630 (“We review only the reasons
 provided by the ALJ in the disability determination and may not affirm the ALJ on a ground
 upon which he did not rely.”)

⁶ The VE testified Plaintiff could perform “the cashier, *as per the DOT*, and the
 housekeeper, as per the DOT and as performed, and the appointment clerk, per the DOT
 and as performed.” (AR. at 64.) (emphasis added).

1 cashiering occupation *generally* accommodates a sit-stand option; she testified only that
 2 “some” cashiering jobs would. (AR. at 66.) The VE’s meaning is unclear. Her testimony
 3 also does not resolve the question of whether someone limited to *ambulating* with an
 4 assistive device could perform the cashiering job as generally performed, although
 5 Plaintiff’s counsel included that in her hypothetical. (AR. at 66.) Assuming the cashiering
 6 occupation generally would accommodate a sit-stand option, the DOT requirements of the
 7 job still potentially include carrying weights while ambulating. *See* 20 C.F.R. §
 8 404.1567(b) (defining light work as involving “frequent lifting or carrying of objects”).
 9 Moreover, as Plaintiff argues, the VE’s testimony does not reconcile Plaintiff’s need for a
 10 walker with the postural requirements of her RFC, such as balancing, stooping, or
 11 crouching.⁷ *See* SSR 96-9p, 1996 WL 374185, at *7 (noting that a one-handed assistive
 12 device may not erode the occupational base of unskilled, sedentary work due to minimal
 13 lifting requirements, but that “the occupational base for an individual who must use [an
 14 ambulatory] device for balance because of significant involvement of both lower
 15 extremities (e.g., because of a neurological impairment) may be significantly eroded.”). At
 16 best, the VE’s testimony that the Plaintiff could perform her past relevant work as generally
 17 performed is vague, and the Court cannot say the ALJ’s error in omitting the walker is
 18 harmless. *See Pinto*, 249 F.3d at 847 (“When . . . the ALJ makes findings only about the
 19 claimant’s limitations, and the remainder of the step four assessment takes place in the
 20 [vocational expert’s] head, we are left with nothing to review.”) (quoting *Winfrey v.*
 21 *Chater*, 92 F.3d 1017, 1025 (10th Cir.1996)). While the VE is qualified to testify to these
 22 issues, 20 C.F.R. § 404.1560(b)(2), the Court finds the VE’s testimony here is vague and
 23 incomplete. *See Rawlings v. Astrue*, 318 F. App’x 593, 594-95 (9th Cir. 2009)
 24 (unpublished) (remanding when vocational expert testimony was too ambiguous to support
 25 the classification of the claimant’s past relevant work)

26 Although it is Plaintiff’s burden to establish the inability to perform her own past

27 ⁷ Balancing, for instance, requires “[m]aintaining body equilibrium to prevent falling when
 28 walking, standing, crouching, or running on narrow, slippery, or erratically moving
 surfaces” *Selected Characteristics of Occupations Defined in the Dictionary of
 Occupational Titles*, U.S. Dep’t of Labor, App. C-3 (1981).

relevant work, “the ALJ still has a duty to make the requisite factual findings to support his conclusion.” *Pinto*, 249 F.3d at 844. Here, the ALJ’s analysis—that no walker was prescribed and that Dr. Gordon “merely noted a slow and shuffling gait[]”—is not supported, and Plaintiff’s need for a walker casts doubt on her ability to perform her past relevant work, despite the VE’s testimony. Consequently, the ALJ’s error is not harmless. *See Tommasetti v. Astrue*, 533 F.3d 1035, 1038 (9th Cir. 2008) (harmless errors are “inconsequential to the ultimate nondisability determination.”) (quotations and citations omitted).

5. Remedy

The Court finds that a remand for additional proceedings is the appropriate remedy. When a court finds harmful legal error, it “ordinarily must remand to the agency for further proceedings before directing an award of benefits.” *Leon v. Berryhill*, 880 F.3d 1041, 1045 (9th Cir. 2017) (citing *Treichler v. Comm’r of Soc. Sec. Admin.*, 775 F.3d 1090, 1099 (9th Cir. 2014)). This is “the proper course, except in rare circumstances[.]” *Treichler*, 775 F.3d at 1099 (quotations omitted). But the Court has discretion to remand for additional proceedings where “(1) the record has been fully developed and further administrative proceedings would serve no useful purpose; (2) the ALJ has failed to provide legally sufficient reasons for rejecting evidence, whether claimant testimony or medical opinion; and (3) if the improperly discredited evidence were credited as true, the ALJ would be required to find the claimant disabled on remand.” *Garrison*, 759 F.3d at 1020 (quotations omitted). Nevertheless, remand for additional proceedings may still be appropriate where “even though all conditions of the credit-as-true rule are satisfied, an evaluation of the record as a whole creates serious doubt that a claimant is, in fact, disabled.” *Id.* at 1021.


Additional proceedings would serve a useful purpose here, namely, the opportunity to procure additional VE testimony clarifying whether the cashiering job, as generally performed, would accommodate Plaintiff’s need for a walker for ambulation and standing. The current record testimony that “some” cashiering jobs would afford a sit-stand option does not adequately address the issue. The Court also finds there is serious doubt as to

1 Plaintiff's disability. The ALJ summarized in the record a number of clinical examinations
2 and observations casting doubt where Plaintiff showed benign, or mostly benign
3 examination findings (AR. at 486, 495, 500, 504, 555, 565, 752), and notes from her
4 treating specialists indicating "things look[ed] good from a clinical perspective, from a
5 radiographic perspective and neurologically[.]" (AR. at 863), and that her MRI was "pretty
6 much normal[.]" (AR. at 866.) The clinical evidence casts doubt on whether Plaintiff is
7 disabled, and additional proceedings would be useful here.⁸

8 **IT IS ORDERED** that the March 17, 2021 decision of the ALJ is reversed and
9 remanded for additional proceedings.

10 **IT IS FURTHER ORDERED** directing the Clerk to enter judgment accordingly
11 and terminate this action.

12 Dated this 6th day of September, 2023.

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16 Honorable Diane J. Humetewa
17 United States District Judge
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27 ⁸ Since a remand for additional proceedings is the appropriate remedy, the Court need not
28 address the remaining issues Plaintiff briefed. Upon remand, Plaintiff will have further
opportunity to develop the record regarding her need for an ambulatory device, the
functional impact of her mononeuropathy, the vocational impact of Dr. Cox's standing and
walking limitations, Plaintiff's daily activities, and other issues.